

# **GHG Coordination Working Group**

January 21, 2025

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- These collaborative working groups are intended to stimulate open dialogue and engage different perspectives.
- Please keep comments professional and respectful.



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- If you dialed in to the meeting, press \*3 to raise your hand.
- Please remember to state your name and affiliation before making your comment.
- You may also send your question via chat to all panelists.



# Notice to Participants

**Please be reminded**, Commissioners and advisors from state public utility commissions may be in attendance.



# Agenda

Time	Topic Speaker			
1:00 - 1:05	Welcome & Introductions Isabella Nicos			
1:05 – 2:20	Counterfactual Examples George Angelidis			
2:20 - 2:30	Break			
2:30 - 3:45	Accounting and Reporting Approach Anja Gilbert			
3:45 - 4:00	Next steps Isabella Nicosia			



Working group progress to date







# **Greenhouse Gas Counterfactual**

George Angelidis, Ph.D. Executive Principal Power Systems and Market Technology

Greenhouse Gas Coordination Working Group January 21, 2025

### Greenhouse gas counterfactual purpose

- Reduce secondary dispatch due to GHG attributions in the IFM by limiting them to resource capacity not scheduled in the GHG counter-factual pass
  - GHG attributions optimally attribute resource schedules to net import into GHG regulation areas
  - Secondary dispatch is the phenomenon where higher emitting resources outside GHG regulation areas backfill for GHG attributions of lower emitting resources to serve non-GHG regulation area demand, thereby increasing the atmospheric cost of emissions that is not captured in the market solution



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# Greenhouse gas counterfactual alternative methods

- No GHG Cost
  - Like IFM, but without GHG bids and GHG cost in energy bids
  - Optimal net import into GHG regulation areas
  - Optimal BAA transfers

- CAISO method (filed with and approved by
   FERC)
  - Like IFM, but without GHG bids
  - No net import into GHG regulation areas
  - Optimal BAA transfers

- Vistra et. al
  - Like IFM, but without GHG bids
  - No net import into GHG regulation areas
  - No BAA transfers



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# Greenhouse gas counterfactual: CAISO method

- Answers the question: what would have been the optimal solution if GHG regulation areas were not in the market footprint?
  - No GHG bids, thus no GHG attributions and no net import into GHG regulation areas
  - Optimal BAA transfers like in the IFM



### Greenhouse gas counterfactual: Vistra method

- Answers the question: what would have been the optimal solution if GHG regulation areas were not in the market footprint and there were no transfers between BAAs?
  - No GHG bids, thus no GHG attributions and no net import into GHG regulation areas
  - No BAA transfers; BAA supply meets BAA demand



# Greenhouse gas counterfactual: No GHG Cost method

- Answers the question: what would have been the optimal solution if there were not any GHG cost in the market footprint?
  - No GHG cost in energy bids, no GHG bids, no GHG attributions
  - Optimal net import into GHG regulation areas
    - Used as reference for GHG attributions in IFM
  - Optimal BAA transfers like in IFM



# Greenhouse gas market model and settlement

- GHG counter-factual schedules are used as reference for GHG attributions in IFM
  - ◆ GHG attributions have specific GHG bids
  - ◆ GHG attribution is limited to (UEL GHG Reference)
- Net import into a GHG regulation area is allocated to GHG attributions for that area
  - The shadow price of the allocation constraint is the marginal GHG cost for the respective GHG regulation area
  - ◆ GHG attributions are paid the respective marginal GHG cost



# Additional details for the No GHG Cost counterfactual method

- Net import into a GHG regulation area <u>above the counterfactual</u> <u>reference</u> is allocated to GHG attributions for that area
- The counterfactual import reference has no resource-specific GHG attributions and no GHG cost in the market
  - It can be priced ex post at the product of the average emission cost of external counterfactual resource schedules and the relevant carbon cost, and charged to the GHG regulation area load
  - The overcollection from the difference between the GHG revenue for the import reference at the marginal GHG cost and the average GHG cost (if any) is returned to the GHG regulation area load



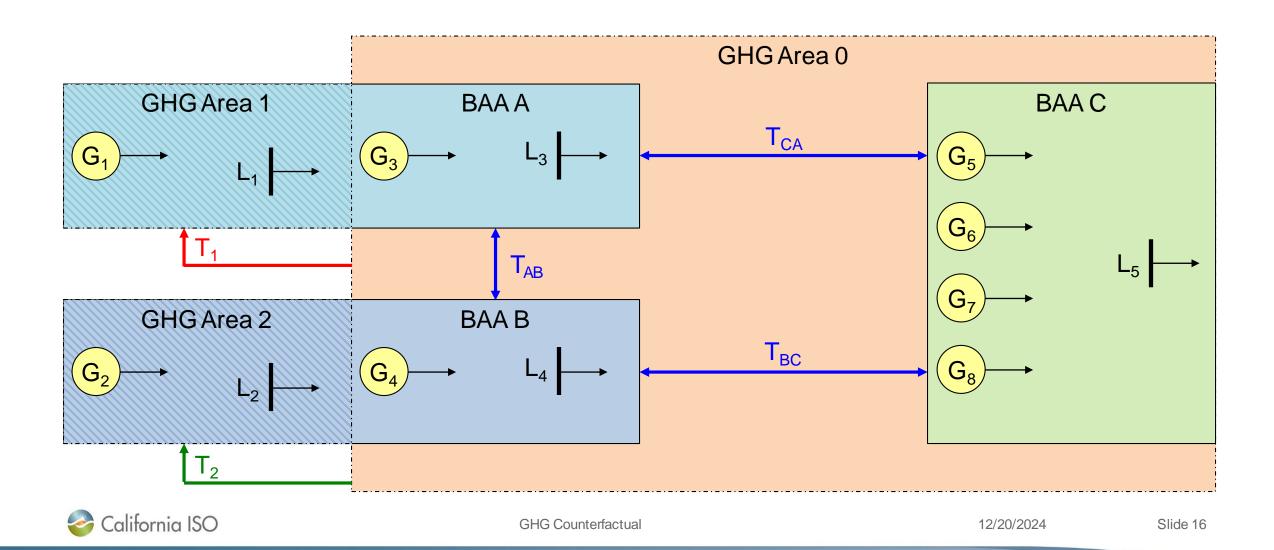
**GHG** Counterfactual

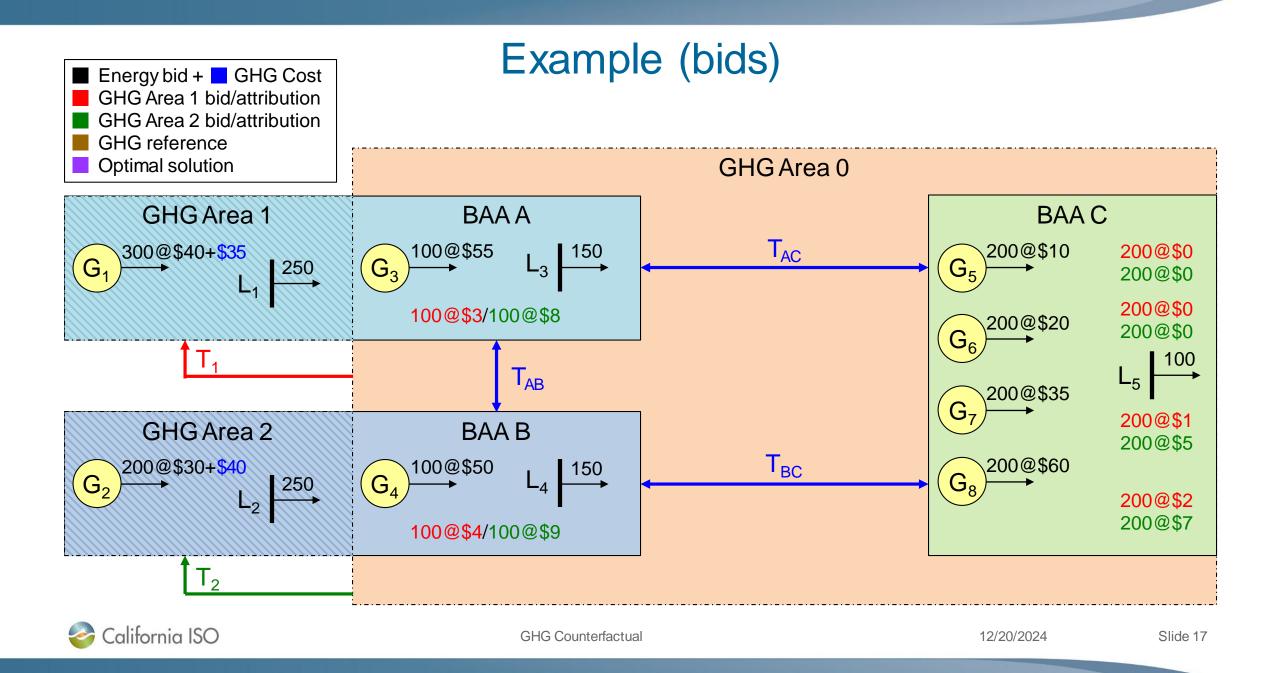
# Greenhouse gas counter-factual comparison

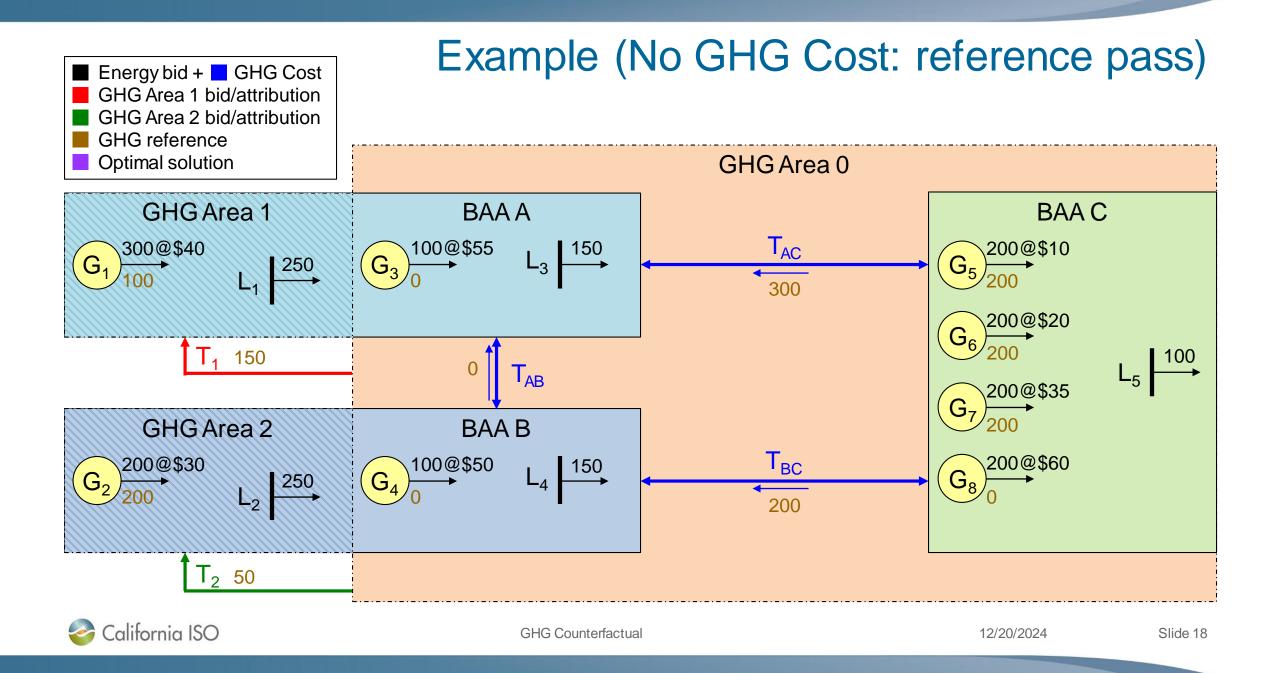
Effect	CAISO Method	Vistra Method	No GHG Cost Method
Overall IFM cost (objective function)	Baseline for comparison	Lower because it allows higher GHG attribution volume	Lowest because the import reference is priced ex post at the average emission cost
Secondary dispatch	Baseline for comparison	Higher because it allows higher GHG attribution volume	Lower because it results in lower GHG attribution volume
Settlement for GHG cost	GHG attribution payment at the marginal GHG cost	GHG attribution payment at the marginal GHG cost	GHG attribution payment at the marginal GHG cost and (optionally) import reference average GHG charge to GHG load
Settlement impact to GHG regulation area load	Baseline for comparison	Lower because it reserves more capacity for GHG attributions	Lowest because import reference is not priced on the margin
Settlement impact to load outside of GHG regulation areas	Baseline for comparison	Higher because it reserves more capacity for GHG attributions	Lowest because capacity is attributed only above the import reference

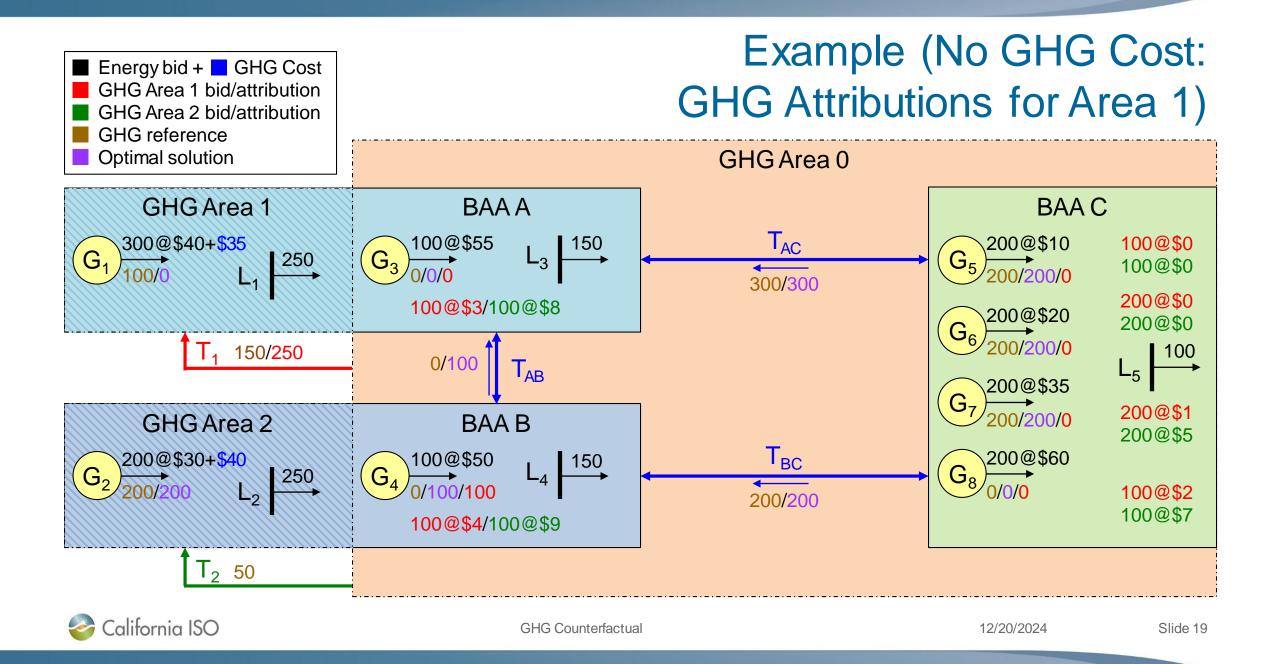


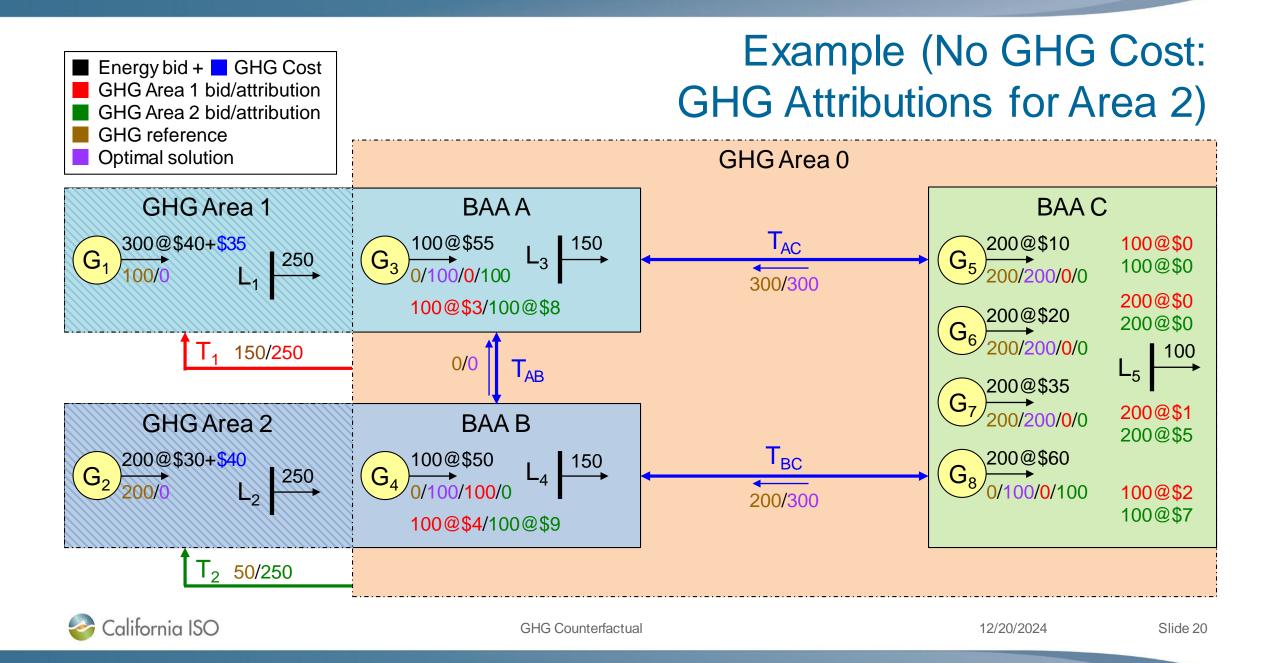
# Example (network)



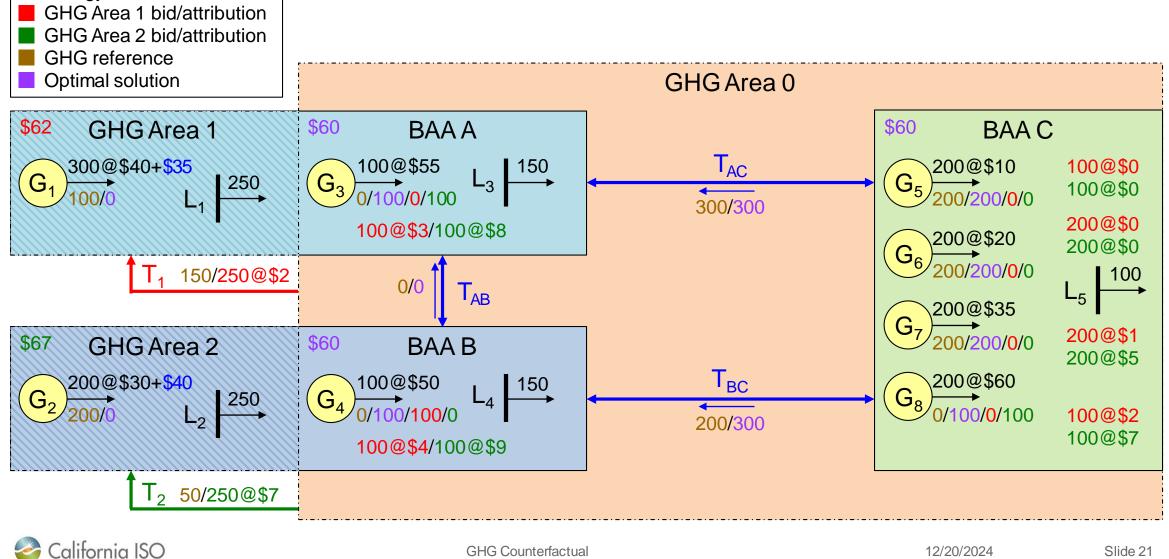






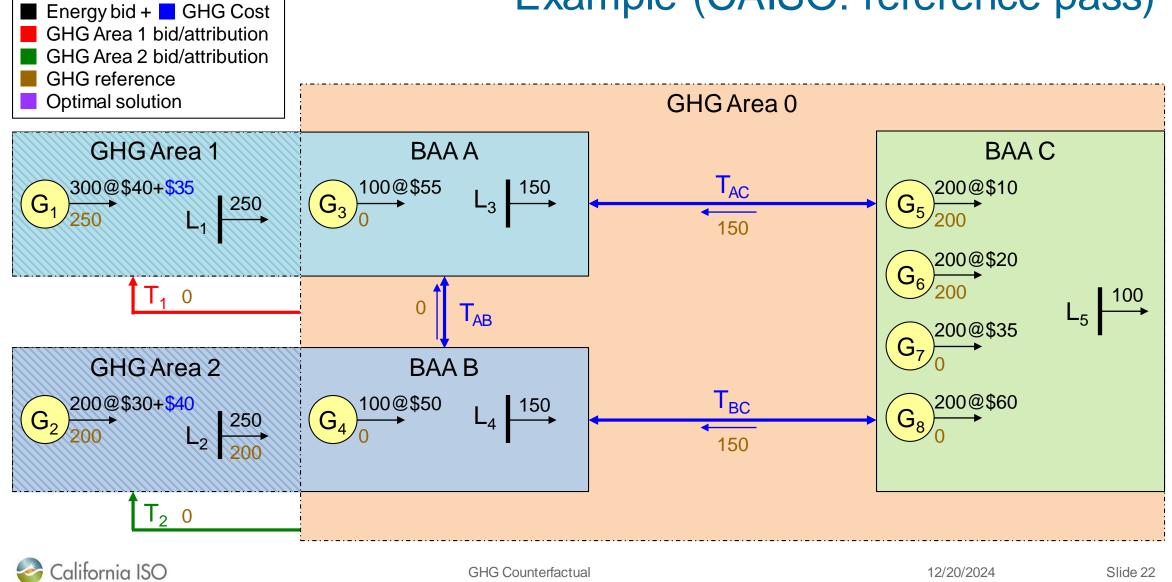


# Example (No GHG Cost: solution)



Energy bid + GHG Cost

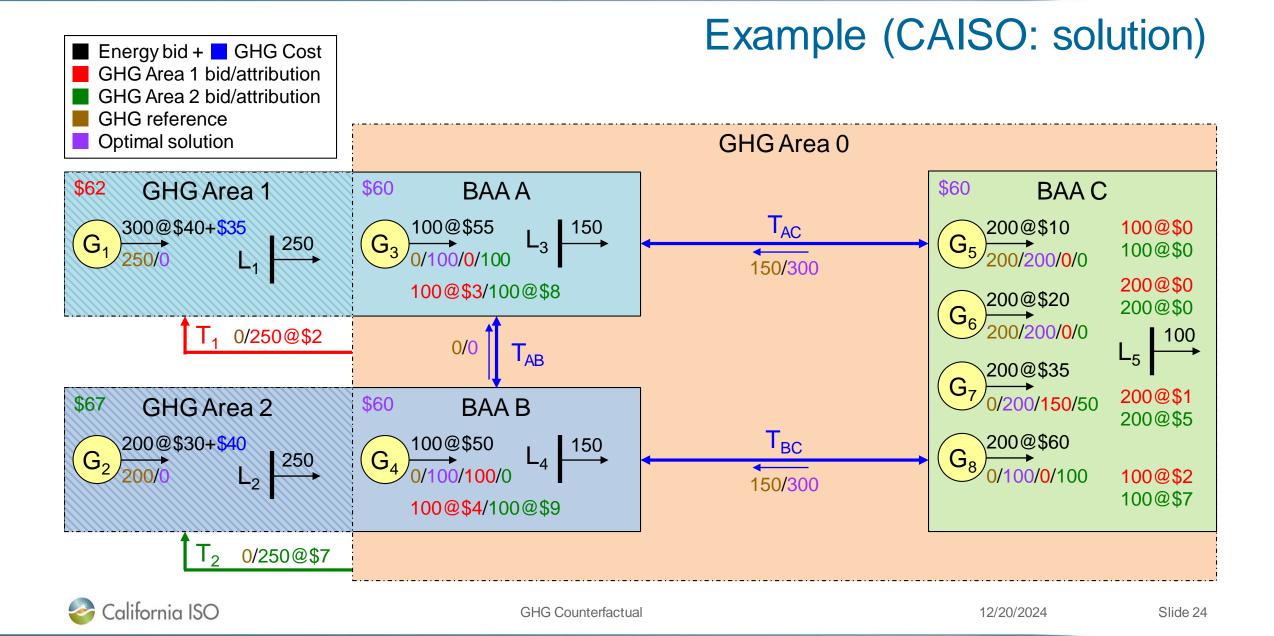
# Example (CAISO: reference pass)



#### Example (CAISO: GHG Attributions) Energy bid + GHG Cost GHG Area 1 bid/attribution GHG Area 2 bid/attribution **GHG** reference **Optimal solution** GHG Area 0 GHG Area 1 **BAAA** BAA C T<sub>AC</sub> 300@\$40+\$35 100@\$55 200@\$10 100@\$0 150 G₁ **G**<sub>5</sub>, 250 $G_3$ L<sub>3</sub> 100@\$0 0/100/0/100 200/200/0/0 150/300 200@\$0 100@\$3/100@\$8 200@\$20 200@\$0 G<sub>6</sub> 200/200/0/0 T₁ 0/250 100 0/0 I<sub>AB</sub> $L_5$ 200@\$35 G7 200@\$1 0/200/150/50 GHG Area 2 **BAAB** 200@\$5 T<sub>BC</sub> 200@\$30+\$40 200@\$60 100@\$50 150 G<sub>8</sub> $G_4$ 250 $G_2$ 0/100/100/0 0/100/0/100 100@\$2 150/300 100@\$7 100@\$4/100@\$9 T<sub>2</sub> 0/250 California ISO 12/20/2024

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GHG Counterfactual



# Example (settlement)

	Marginal Drice	CAISO		No GHG Cost		
	Marginal Price	Schedule	Charge	Schedule	Charge	
G <sub>1</sub>	\$60 <b>+</b> \$2	0	0	0	0	
G <sub>2</sub>	\$60+\$7	0	0	0	0	
G <sub>3</sub>	<b>\$60; <b>\$2</b>; <b>\$7</b></b>	100; <mark>0</mark> ; 100	-\$6,000- <b>\$0</b> -\$700	100; <mark>0</mark> ; 100	-\$6,000- <mark>\$0</mark> -\$700	
G <sub>4</sub>	\$60; <mark>\$2</mark> ; \$7	100; <mark>100</mark> ; 0	-\$6,000- <mark>\$200</mark> -\$0	100; <mark>100</mark> ; 0	-\$6,000 <b>-\$200</b> -\$0	
G <sub>5</sub>	<b>\$60; <b>\$2</b>; <b>\$7</b></b>	200; <b>0</b> ; 0	-\$12,000- <mark>\$0</mark> -\$0	200; <mark>0</mark> ; 0	-\$12,000- <b>\$0</b> -\$0	
G <sub>6</sub>	<b>\$60; <b>\$2</b>; <b>\$7</b></b>	200; <b>0</b> ; 0	-\$12,000- <mark>\$0</mark> -\$0	200; <mark>0</mark> ; 0	-\$12,000- <b>\$0</b> -\$0	
G <sub>7</sub>	<b>\$60; <b>\$2</b>; <b>\$7</b></b>	200; <b>150</b> ; 50	-\$12,000 <b>-\$300</b> -\$350	200; <mark>0</mark> ; 0	-\$12,000- <b>\$0</b> -\$0	
G <sub>8</sub>	<b>\$60; <b>\$2</b>; <b>\$7</b></b>	100; <mark>0</mark> ; 100	-\$6,000- <mark>\$0</mark> -\$700	100; <mark>0</mark> ; 100	-\$6,000- <mark>\$0</mark> -\$700	
L <sub>1</sub>	\$60 <b>+</b> \$2	250	\$15,000+ <mark>\$500</mark>	250	<b>\$15,000+<b>\$500</b></b>	
L <sub>2</sub>	\$60+\$7	250	\$15,000+\$1,750	250	\$15,000+\$1,750	
L <sub>3</sub>	\$60	150	\$9,000	150	\$9,000	
L <sub>4</sub>	\$60	150	\$9,000	150	\$9,000	
L <sub>5</sub>	\$60	100	\$6,000	100	\$6,000	
Total		0	\$0	0	\$650	



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# Example (GHG neutrality)

Imp	Import	Ant Marginal	Morginal	Option 1	Option 2			
	Import Reference	Marginal Price	Marginal Cost	Return to GHG Load	Average GHG Price	Average GHG Cost	Return to Regulator	Return to GHG Load
L <sub>1</sub>	150	\$2	\$300	-\$300	\$0.33	\$50	-\$50	-\$250
L <sub>2</sub>	50	\$7	\$350	-\$350	\$1.67	\$83.33	-\$83.33	-\$266.67
Total			\$650	-\$650				







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# Accounting and Reporting Approach

Anja Gilbert Lead Policy Developer Market and Infrastructure Policy

Greenhouse Gas Coordination Working Group January 21, 2025

# Agenda

- Stakeholder Feedback: Prior GHG Coordination WG
- Issue Paper and Design
- Next Steps



# Stakeholder Feedback from November

- Focus on an LSE level report; no input on SC-mapping
- No consensus on residual rate vs. full report
- Capturing short term contracts may be necessary in the future
- Most recommend using actuals for load data
- Develop an approach for non-participating resources and unknown emission factors
- For the residual rate, consider climate region & approaches that consider gas first/economic stack
- Alternatives are not a replacement for the Accounting and Reporting approach (*e.g.*, BAA level residual with/without a climate region and locational emissions data)



# **ISSUE PAPER**



GHG Counterfactual

12/20/2024

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# **Current Challenges**

- Unspecified transfers may make it difficult for some LSEs to show progress towards state climate goals which may result in selfscheduling
- There is not a market mechanism to ensure that a state or LSE is only served by generation that does not exceed their emission threshold
- The ISO's system looks at system energy



# Problem Statement

The market lacks a mechanism that enables Load-Serving Entities and energy users to accurately account for energy and associated emissions used to serve load under regulatory and voluntary GHG reduction and clean energy goals. Sub-issues include:

- a. There is not a market mechanism in states with a declining cap on emissions for utilities to ensure load is served by generation and wholesale market transfers that meet those emission reduction targets.
- b. There is currently not a way to optimize a portfolio of resources at the EDAM Entity/WEIM Entity/BAA/LSE level annually from a pre-market, in-market, or post-market perspective over the course of the year to adhere to state emission targets.
- c. There is not a market mechanism in states with a declining cap on emissions to reflect both the declining cap and a price on carbon in the market for states that have both requirements.



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# Summary of the Proposed Accounting and Reporting Approach

On a 5 minute basis for a state, LSE or energy user, calculate:

	Dispatched Owned Resources
+	Dispatched Contracts for Purchase
	Total for owned/contracted
	Attributed owned/contracted
	Total for owned/contracted - attributed
lf Total > load	
-	Energy @ LSE emissions rate
lf Total < load	
	Energy @ residual emissions rate
+	(considerations for null power)
	FINAL TOTAL



# **Objectives**

- Standardized tracking over time
- Accurately assign energy and associated emissions
- More precisely account for transfers to a non-GHG regulation area
- Accommodates different approaches for accounting for clean energy accounting
- No imposition on non-GHG regions



### **Decision Points**

- What data does the ISO produce?
  - Report total
  - Residual rate
- Which entity is the report developed for?
  - BAA
  - LSE
  - SC



# What data does the ISO produce?

On a 5 minute basis for a state, LSE or energy user, calculate:

	+	Dispatched Owned Resources Dispatched Contracts for Purchase Total for owned/contracted
		Attributed owned/contracted
		Total for owned/contracted - attributed
	lf Total > load	
	-	Energy @ LSE emissions rate
	lf Total < load	
Option 1	+	Energy @ residual emissions rate
Option 2	FIN	NAL TOTAL
🍣 California ISO		

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# **Data Produced**

	Pros	Cons
Option1 : Residual Rate	<ul> <li>Lower cost</li> <li>Faster timeline to produce</li> <li>Entities have all other information</li> </ul>	Entities still must develop their full report
Option 2: Report Total	<ul> <li>Includes entire calculation</li> </ul>	<ul> <li>Higher cost</li> <li>Slower Timeline</li> <li>Possible data gaps (<i>e.g.,</i> load data)</li> </ul>



# Proposed Accounting and Reporting Approach: Example with Climate Regions

On a 5 minute basis for a state, LSE or energy user, calculate:

	FINAL TOTAL
+	(considerations for null power)
	2.) If remaining MW shortfall, add in energy @ non-climate region residual emissions rate
	1.) Add in energy @ climate region residual emissions rate
	1) Add in anarow @ alimate region residual amiggions rate
lf Total < load	
-	Energy @ LSE emissions rate
lf Total > load	
	<b>Total</b> , net attribution & intra-GHG LSE adjustment
+/-	Voluntary intra-GHG area LSE adjustment
	<b>Total</b> for owned/contracted – attributed
	Total, owned/contracted net attribution
-	Attributed owned/contracted
	Total, owned/contracted
+	Dispatched Contracts for Purchase
	Dispatched Owned Resources



#### Contracts

- Short term approach: reflect long term contracts
- Long term approach: update day ahead, if needed



# Approach for non-participating: entity and emission factor

- Non participating entity: Use master file resources to assume contractual commitments
- Unknown emissions factor: use in descending order
  - Submitted
  - EPA published emissions factor in the Emissions and Generation Resource Integrated Database ("eGRID")
  - ◆ U.S. Energy Information Administration ("EIA") published emissions factor
  - Calculated by CAISO based on fuel type and heat rate

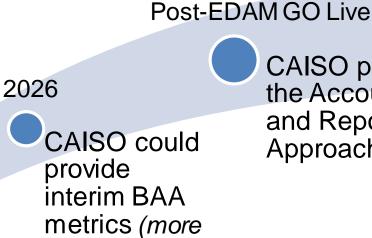


# Timeline: Accounting and Reporting Approach

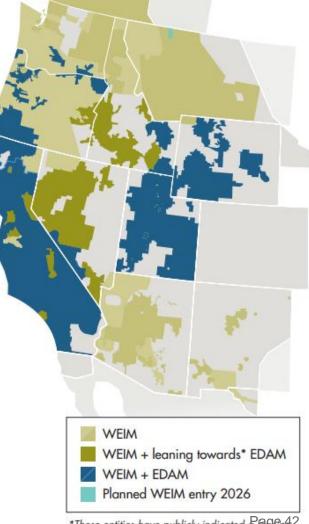
precise

unspecified

transfer rate)



**CAISO** produces the Accounting and Reporting Approach



\*These entities have publicly indicated Plagfing2 towards EDAM as their preferred day-ahead market.

2025

Stakeholders align on report attributes and format



# Next Steps

- Smaller session(s) with stakeholders that plan to use the report to co-develop format, to bring to a future working group meeting
   Contact Anja Gilbert (agilbert@caiso.com) if you would like to participate
- Comments on Issue Paper and 1/21/25 GHG Coordination working group meeting due: February 11, 2025
- Next GHG Coordination meeting: March 11, 2025
   Contact Isabella Nicosia (inicosia@caiso.com) if you would like to present



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